

**INDIAN NATIONS COUNCIL OF GOVERNMENTS  
BOARD OF DIRECTORS REGULAR MEETING HELD  
Tuesday, April 14, 2026, at 1:30 p.m.**

**Minutes**

**1. Call to Order**

A regular meeting of the Board of Directors of the Indian Nations Council of Governments was held on Tuesday, April 14, 2026, at 1:30 p.m., 1 West 3<sup>rd</sup> Street, Williams Tower I, Plaza Level, Saint Francis Health System Conference Room, Tulsa, Oklahoma. Pursuant to the Open Meeting Law, the agenda was posted with the Tulsa County Clerk on April 10, 2026. The meeting was called to order by the Chair, Stan Sallee, and a quorum was declared.

**Members Present:**

Mickey Baldwin – Okmulgee  
Mike Burdge – Sand Springs  
Ron Burrows – Rogers County  
Joyce Calvert – Glenpool  
Sarah Davis – City of Tulsa  
Lisa Ford – Broken Arrow  
Robert Gardner – Tulsa County  
Frazier Henke – Tulsa County  
Karen Keith – Tulsa County  
Jody King – Catoosa  
Pete Regan – Tulsa County

Jerry Roberts – Osage County  
Stan Sallee – Tulsa County  
Bobby Schultz – Bixby  
Larry Shafer – Collinsville  
Lonnie Sims – Tulsa County  
Michael Spurgeon – Broken Arrow  
Newt Stephens – Creek County  
Candy Thomas – Osage Nation  
Michael Willis – Tulsa County  
Debra Wimpee – Broken Arrow  
Kris Wyatt – Bristow

**Staff Present:**

LaDonna Brewer  
Rich Brierre  
JT Darling  
Thomas Dow  
Brad Gemeinhart  
Jared Hurst  
Clint Johnson

Michelle Merchant  
Rachel Moore  
Ty Simmons  
Brenda Strahan  
Doug Wellman  
Henry Wilson

**Guests:**

Corinne Donahue  
Jason Mohler  
Alex O’Connel  
Joshua Sharum

Jayne Siemens  
David Tillotson  
David Weatherford  
Joey Wiedel

**2. Approval of Minutes of INCOG Board meeting March 10, 2026**

Upon motion duly made by Mr. Burrows and seconded by Mr. Burdge, the Board voted to approve the minutes of March 10, 2026. Motion carried.

Aye: Baldwin, Burdge, Burrows, Calvert, Davis, Ford, Gardner, Keith, King, Regan, Roberts, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Thomas, Willis, Wimpee

Nay: None

Abstain: None

*[Ms. Wyatt and Mr. Henke arrived]*

### **3. Staff Report**

Rich Brierre presented this item to the Board.

#### Transportation Program

Oklahoma Department of Transportation has announced funding for the first round of PACT – Preserving and Advancing County Transportation Funding Program. The program was created after last year’s successful legislative effort to create dedicated funding for County structurally deficient bridges. This month the Transportation Commission approved \$10.7 million in requests, 16 bridges statewide including two bridges in Tulsa County, one on 56<sup>th</sup> St. N. west of US-169, and a county bridge just north of Collinsville.

#### Community and Economic Development

All seven eligible Urban County applicants applied by last Friday’s deadline. Application deadline for State CDBG (ODOC) Water and Wastewater projects is May 1<sup>st</sup>. Staff is working with Barnsdall, Drumright, Oilton, Prue, Porter, and Creek County RWD#5 on applications.

We are also working with a group of regional economic development organizations to arrive at a consensus recommendation to ODOC and the Governor’s office in recommending census tracts for designation as federal Opportunity Zones. Only 25% of the eligible tracts can be designated. The effort is to be more strategic than the process 10 years ago with the initial round of Opportunity Zone designations. The Governor has 90 days after July 1<sup>st</sup> to nominate census tracts. Opportunity zones provide for tax advantaged investments in designated areas.

#### Energy & Environmental Sustainability

Staff are reviewing the applications from Catoosa, Coweta, and Glenpool for the development of Community Energy Conservation plans with funding from the Energy Efficiency and Conservation Block Grant. The Ozone Alert Season Launch will be April 29<sup>th</sup> at Driller Stadium with gates open at 11:00 am, program starts at 11:30 am.

#### Planning

The City of Tulsa has announced the intent to terminate their participation in the Tulsa Metropolitan Area Planning Commission by the end of June. We are working with Tulsa County to stand up a Tulsa County Planning Commission and a new Tulsa County Board of Adjustment. INCOG staffs the zoning and land development processes for Tulsa County.

### **4. Legislative Report**

Mr. Brierre reported that the legislature is moving at an accelerated pace toward adjournment, with leadership indicating a strong likelihood of concluding the session early. A finalized budget has already been delivered to the governor in April, ahead of the typical May timeframe. HB 2123, regarding a proposed Arkansas River bridge near Bixby, passed committee unanimously and awaits Senate floor action. SJR 39, addressing the ad valorem cap, is scheduled for House consideration with a likely amendment adjusting the proposed reduction to 1.75%. HJR 1067, related to Medicaid expansion funding, is on the Senate floor agenda. Several bills remain active but not moving, including HB 2200 – Open meetings remote participation, HB 3045 – accident response fees, and HB 4178 – municipal trust exemption. A substitute for SB 563, addressing county planning commission provisions are under consideration but faces limited time for passage. SB 2060 has passed the house floor.

### **5. Transportation Program**

Thomas Dow provided an overview of the required update to the region’s Congestion Management Process (CMP), noting that the last comprehensive update for the Tulsa urban area

was completed in 2009. With many previously identified projects now completed and advancements in data technology available, the update is timely and will utilize improved data tools to support a more data-driven approach. Mr. Dow highlighted the impacts of congestion on daily life, including increased commute times, reduced freight and transit reliability, higher crash risk, increased fuel costs, and air quality concerns. The CMP is federally required and ensures eligibility for federal funding, particularly if the region were to fall into non-attainment under the Clean Air Act. The process will identify congestion locations and causes, evaluate system performance, and prioritize cost-effective multimodal solutions. Both recurring and non-recurring congestion were discussed. The CMP will also help guide approximately \$30 million in annual federal transportation funding decisions and support local and regional project prioritization. The study area includes Tulsa Transportation Management Area, encompassing all of Tulsa County and portions of surrounding counties. An Interactive Web Map tool was launched three weeks prior and has already generated significant public engagement through media outreach. The interactive online map, has already received over 600 public comments identifying congestion locations. Public input will be used alongside data analysis to validate findings. The project is expected to be completed by October 31<sup>st</sup> with ongoing stakeholder engagement planned with local governments, ODOT, and regional partners.

## **6. Aging Services**

Brenda Strahan reported that the Resource Allocation Committee of the Area Agency on Aging met on April 1<sup>st</sup> to address the allocation and reallocation of CENA funding. A remaining balance of \$2,178.40, along with unspent funds from two senior centers and the closure of one site prompted the need for adjustments. The committee recommended approval of the revised allocation, as detailed in the chart included in the agenda packet, along with associated contract extensions.

Upon motion duly made by Ms. Calvert and seconded by Mr. Regan, the board voted to approve the recommendations by the Tri-County Council on Aging and authorize execution of contracts. Motion carried.

Aye: Baldwin, Burdge, Burrows, Calvert, Davis, Ford, Gardner, Henke, Keith, King, Regan, Roberts, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Thomas, Willis, Wimpee, Wyatt

Nay: None

Abstain: None

## **7. Contracts**

Mr. Brierre presented this item to the Board.

### **A. Receivables:**

1. Department of Energy – Clean Cities Program - \$215,000 (FY2024 - \$110,000)
2. Oklahoma Department of Commerce – Energy Efficiency and Conservation Block Grant (EECBG) - \$169,019 (new)
3. Regional 9-1-1 Mapping and Master Street and Address Guide maintenance for the following jurisdictions:
  - a. City of Bixby - \$6,009 (last year \$5,219)
  - b. City of Broken Arrow - \$47,562 (last year \$50,638)
  - c. city of Catoosa - \$1,420 (last year \$1,401)
  - d. City of Collinsville - \$2,914 (last year \$2,414)
  - e. City of Glenpool - \$2,914 (last year \$2,414)
  - f. City of Jenks - \$5,278 (last year \$4,574)
  - g. City of Owasso - \$8,110 (last year \$6,887)
  - h. City of Sand Springs - \$3,850 (last year \$3,647)

- i. City of Sapulpa - \$4,412 (last year \$4,054)
- j. City of Skiatook - \$1,682 (last year \$1,981)
- k. City of Tulsa - \$78,623 (last year \$71,178)
- l. Tulsa County - \$39,389 (last year \$37,954)
- m. Northeastern Oklahoma Enhanced 9-1-1 Trust Authority (NOETA) - \$17,249 (last year \$16,836)

**B. Expenditures:**

- 1. ESRI – GIS Licenses \$32,755 (last year \$26,719.47)
- 2. StreetLight Data, Inc. – Traffic count and freight data - \$185,697 (last year \$125,000)
- 3. Ozone Alert! Program – Media and Outreach and Education Materials for 2026 ozone season – multiple vendors not to exceed total of \$50,000
- 4. CENA contracts:
  - a. Barnsdall Senior citizens – (CENA) Extend contract from 3/31/2026 to 5/31/2026
  - b. Mounds Senior Citizens Inc. – (CENA) Extend contract from 3/31/2026 to 5/31/2026
  - c. Senior Citizens Inc. of Skiatook – (CENA) Extend contract from 3/31/2026 to 5/31/2026
  - d. The Common Good Wild at Heart Seniors – (CENA) Extend contract from 3/31/2026 to 5/31/2026
  - e. McCord Senior Citizens Inc. – (CENA) Extend contract from 3/31/2026 to 5/31/2026
  - f. Jenks Senior Citizens Inc. – (CENA) Contract corrections from \$3,870 to \$1,935
  - g. Town of Prue – Prue Senior Citizens – (CENA) Raw food Costs, Operations/Utilities, Service Equipment/Supplies - \$3,840 (new)
- 5. Griffin Outdoor – Travel with Care – Outdoor advertising - \$10,100 (last year \$3,720)
- 6. Vexcel Imaging US, Inc. – Aerial photography/imaging - \$68,359 (last year \$68,359)

Upon motion duly made by Ms. Wimpee and seconded by Ms. Keith the Board voted to approve the contract as presented. Motion carried.

Aye: Baldwin, Burdge, Burrows, Calvert, Davis, Ford, Gardner, Henke, Keith, King, Regan, Roberts, Sallee, Schultz, Shafer, Sims, Spurgeon, Stephens, Thomas, Willis, Wimpee, Wyatt

Nay: None

Abstain: None

**8. New Business**

No new business.

**9. Announcements**

The Chair recognized the City of Broken Arrow for the successful passage of its bond issue. Mr. Schultz provided an update on regional cleanup efforts in coordination with the M.E.T. Mr. Willis noted the launch of the new Tulsa County podcast studio.

The Chair also reported that Oklahoma Department of Transportation has begun its Route 66 road markings at 50 locations statewide in preparation for the upcoming centennial celebration. Local events highlighted included the Sand Springs Herbal Affair, the Jenks Herb and Plant Festival, and the reopening of area farmers markets. Mr. Shafer additionally noted the Collinsville “Hogs-n- Hot Rods” event.

**10. Adjourn**

There being no further business the meeting was adjourned.